Message Text

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MC-02 SAM-01 /153 R

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E.O. 11652: GDS TAGS: PARM, NATO

S/S:DWMILLER

SUBJECT: MBFR: COMMENTS ON WG DRAFT REPORT ON OVERT

GROUND INSPECTION

REF: NATO 2070

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- 1. ANY MOBILE GROUND INSPECTORATE OPERATING UNDER REASONABLE GUIDELINES (SUCH AS ACCESS TO THE PERIMETER OF MILITARY INSTALLATIONS BUT NOT WITHIN) IS INHERENTLY LIMITED IN DETAIL AND ACCURACY OF INFORMATION IT CAN COLLECT. THESE LIMITATIONS NOTWITHSTANDING, WE THINK-AND OUR ALLIES APPEAR TO AGREE--THAT MOBILE GROUND INSPECTION CAN DETECT GROSS CHANGES IN FORCE LEVELS AND ACTIVITIES.
- 2. DISCUSSIONS OF THE SIZE OF INSPECTORATE THEREFORE REVOLVE AROUND QUESTIONS OF FREQUENCY OF ACCESS, PERIOD OF OBSERVATION, AND INSTALLATIONS AND AREAS UNDER SURVEILLANCE. US 5 OCTOBER PAPER SETS FORTH ASSUMPTIONS WHICH LED TO CALCULATION THAT ABOUT 25 TEAMS WOULD PROVIDE REASONABLE COVERAGE OF FORCES, INSTALLATIONS, AND AREA OF WARSAW PACT PORTION OF NGA (PP 41-43). OTHER CALCULATIONS (130 TEAMS, 66 TEAMS) ARE BASED ON DIFFERENT ASSUMPTIONS ABOUT TYPE OF INSTALLATIONS TO BE OBSERVED

AND FREQUENCY OF OBSERVATION.

3. ALTHOUGH INCREASES IN TEAM NUMBERS MAY PRODUCE PRO-PORTIONATE INCREASES IN FREQUENCY AND DETAIL OF REPORTING, IT IS NOT CLEAR TO US THAT UTILITY OF CONCLUSIONS TO BE DRAWN FOR VERIFICATION WOULD ALSO INCREASE PROPOR-TIONATELY. (FYI: DIFFERENCES IN PROPOSED INSPECTORATES PROBABLY REFLECT DIFFERING OPINIONS ABOUT INSPECTION FOR INSPECTION'S SAKE RATHER THAN TECHNICAL EFFECTIVENESS. END FYI) NO GROUND INSPECTORATE IS LIKELY TO BE ABLE TO INSURE THAT ALL VIOLATIONS WILL BE DETECTED, ESPECIALLY AS VIOLATOR WOULD PRESUMABLY TAKE STEPS TO EVADE DETEC-TION. ON THIS BASIS, AN INSPECTORATE OF SIZE WE ENVISAGE WITH RESOURCES AND ACCESS TO ASSIST IN DETECTING MILI-TARILY SIGNIFICANT VIOLATIONS IS PROBABLY MAKING CLOSE TO MAXIMUM POSSIBLE CONTRIBUTION. WHEN SPECIAL SITUATIONS ARISE THAT REQUIRE OR ARE AMENABLE TO GREATER INSPECTION (SUCH AS POSSIBLE SCHEDULED DISBANDMENT OF FORCES OR MAJOR MANEUVERS) WE WOULD FORESEE USING SPECIAL OBSERVERS.

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- 4. (FYI: ALTHOUGH NOT EXPLICITLY PART OF OUR CALCULATION, WE THINK A SMALL INSPECTORATE MORE LIKELY TO BE NEGOTIABLE AND--GIVEN THE CURRENT FRG POSITION--MORE LIKELY TO BE ACCEPTABLE ON A RECIPROCAL BASIS. END FYI.)
- 5. IN SHORT, WE THINK INSPECTORATE WHICH CAN PERIODI-CALLY CHECK SIGNIFICANT (REGIMENTAL) INSTALLATIONS AND ROUTINELY COVER MAJOR LOCS WOULD GIVE US MOST OF WHAT

WE EXPECT FROM GROUND INSPECTION. INCREASED NUMBERS OF INSPECTORS WILL NOT PROVIDE PROPORTIONALLY INCREASED ASSURANCE OF COMPLIANCE. THUS, 66 TEAMS COULD BE "EXCESSIVE," AND WE WOULD RATHER THAT REPORT NOTE THE NUMBER OF TEAMS "NEEDED" FROM "MILITARY TECHNICAL" STANDPOINT AS APPROXIMATELY 25. HOWEVER, WE DO NOT THINK THIS ISSUE IS SUBJECT TO PRECISE CALCULATION EVEN THOUGH UNDERLYING ASSUMPTIONS (E.G. TERRITORY, NUMBER OF INSTALLATIONS) SUGGESTS PRECISION.

6. ABOVE VIEWS COULD BE EXPRESSED IN WG (OR SPC) REPORT, AS FOLLOWS:

"IF THE ALLIES CAN OBAIN AGREEMENT TO MORE THAN A TOKEN OR SEVERELY LIMITED INSPECTORATE, THEY WILL HAVE ACHIEVED AN IMPORTANT AND UNIQUE ADJUNCT TO OTHER SOURCES OF INFORMATION ON WARSAW PACT COMPLIANCE. ALTHOUGH THE

DENSER THE INSPECTION SYSTEM THE GREATER THE FREQUENCY AND DETAIL OF OBSERVATION, THE BASIC CAPABILITIES OF A GROUND INSPECTORATE CAN BE REALIZED WITH RELATIVELY FEW TEAMS. SOME 25 TEAMS WOULD PROVIDE A SIGNIFICANT CAPABILITY; ADDITIONAL TEAMS WOULD INCREASE THAT CAPABILITY, ALTHOUGH PROBABLY NOT PROPORTIONATELY. BEYOND SUCH A STATEMENT, WE THINK ARGUMENTS OVER THE PRECISE NUMBER OF TEAMS REQUIRED TO BE "FULLY EFFECTIVE" ARE FRUITLESS. MORE IMPORTANT WILL BE THE INSPECTORATE'S FREEDOM OF MOVEMENT AND ACCESS." RUSH

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